SAFER CITY PARTNERSHIP – POCA FUNDING BID 2021-2022

Sponsoring SCP Organisation/ Department	City of London Community Safety Team
Contact Name(s) and Positions	Chief Inspector Ray Marskell Chief Inspector Christopher Hay PC Jason Foster
Contacts Job Titles	(Respectively) Chief Inspector Local Policing – Sector Policing (East) & Partnerships Chief Inspector Local Policing – Sector Policing (West) & Partnerships Police Constable Local Policing – Sector Policing, Partnership and Prevention Hub
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Name and purpose of	
activity	Long-term initiative targeting begging activity within the City of London.
	Begging and associated anti-social behaviour (ASB) is likely to increase into 2021 as footfall increases in the City with the easing of coronavirus restrictions and the return of many commuters and visitors to the City.
	The purpose of the activity is to embed the initiative into each respective organisation and to future proof the operation by securing the necessary funds to keep it running for a three-year period.
	The absence and withdrawal of support of such an operation will limit options available to officers and leave a noticeable void which will undoubtedly be exploited by individuals begging. This will see an increase in associated ASB.
Amount of funding	Total: £6,400
sought.	
(please attach detailed	Intervention hub event hire for 3 years at £1,500 per annum - £4,500
breakdown where appropriate).	across a 3-year period.
	Op Luscombe ticket printing - £780 across a 3-year period.
	Banner flags for intervention hub x 2 - £400



Intervention catering – Tesco cards preloaded with £10 for each intervention hub to provide snacks, tea and coffee for attendees - £720 across a 3-year period.

Outline the objectives of this activity and how they contribute to the SCP outcomes for 2019-22.

Operation Luscombe is an initiative designed to combat begging by targeting beggars with a traffic-light system of tickets, utilising powers under the Antisocial Behaviour, Crime and Policing Act. Recipients of tickets are initially invited to attend a bi-weekly intervention hub attended by support agencies, those found persistently begging are required to attend the intervention hubs. The intervention aspect is crucial to the initiative and aims to effectively connect individuals to appropriate and readily available services that may be able to assist with any factors that are causing that individual to beg.

Since the implementation of Op Luscombe in the City of London in 2018 the initiative has been recognised by the National Police Chiefs Council (NPCC) lead for ASB and the Ministry of Housing Communities and Local Government (MHCLG) as the most appropriate initiative addressing begging, it has since been adopted by 23 other forces across England and Wales.

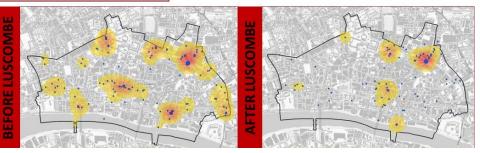
A review into the operation in November 2019 showed that the initiative saw a reduction in begging over the previous year of just under 50% since its implementation. The heatmap below provides a useful point of reference and provides a visual display of hotspots including Bishopsgate, Monument, Moorgate, Aldersgate and Cheapside. It is hypothesised and generally accepted by professionals that the majority of those begging travel into the City in order to beg and are not City rough sleepers, with many residing in some form of accommodation. Beggars are attracted to the City as it is highly lucrative. Data analysis from the review showed that begging occurs mainly during the weekdays between Monday and Friday with 80% being reported between 0800 and 1600 hours. When considering this data it can be hypothesised that the proceeds of begging are likely to be higher when the footfall is higher, therefore beggars make a rational choice to conduct begging activity in the City in high footfall areas at specific locations within a specific timeframe to maximise their reward.



Red indicates high density
Yellow indicates low density

Large circle indicates multiple incidents

Maps highlighting the difference in begging before after Operation Luscombe



Following on from this, of those engaged through Op Luscombe:

70% issued green ticket did not come to notice again 44% issued amber did not come to notice again 81% issued red did not come to notice again

The review made recommendations for a dedicated and suitable location for the intervention hub, this is because initially the hub was being conducted from a gazebo which provided little to no shelter from the elements and was not suitable for private consultations. The concerns regarding a suitable location were raised by professionals attending the hubs. A location has since been sourced in the Church Hall of St Botolphs Without Bishopsgate, an area which is close in proximity to begging hotspots and is generally a well-known area to the street population as it is next to Liverpool Street station.

Outcomes from the intervention hub have not been effectively measured, largely due to an information sharing agreement not being in place or an effective hub register and audit log being in place. However, in early 2020 prior to the pandemic, over half the caseload of the commissioned substance misuse agency who received prescribed medication had been brought into the service via Op Luscombe.

Due to the coronavirus pandemic the initiative has been largely interrupted since February 2020, this explains why contemporaneous data sets are not available. However, the long-term aims of reducing begging within the City of London and connecting individuals with services to reduce the likelihood of them begging, remain. The initiative has encouraged effective partnership working and will be complemented with renewed partnerships, a dedicated location for the hub, improved recording methods and data capture/analysis and increased levels of ownership with the Sector Policing model.



	This contributes to the SCP outcome 'Anti-Social Behaviour is tackled and responded to effectively'
Detail resources that will be provided from partners supporting	The initiative is currently being collated by Sector Policing, Partnership and Prevention Hub.
this bid. E.g. Matched funding or other input.	Support for the initiative is provided by the below partners:
(further details can be attached).	Turning Point – commissioned substance misuse agency, attend all intervention hubs and connect individuals to relevant NHS substance misuse services. The service also offer dual-diagnosis services for those with mental health and substance addiction.
	Thamesreach – rough sleeping outreach team, attend all intervention hubs and work with City of London Homeless team to find accommodation solutions for rough sleepers. Onward referrals for services such as Rough Sleeping Mental Health Team (NHS ELFT RAMHP), No Second Night Out, Housing First, etc.
	City of London Community Safety Team — ASB and Strategy Coordinator provides oversight in various professionals meetings, identifying trends and collating information on E-CINS.
	Parkguard – neighbourhood patrol service, patrolling ASB hotspots and submitting information for intelligence purposes. City of London Police have already supplied financial funding since the implementation of the initiative.
	British Transport Police – BTP officers at Liverpool Street Station utilise Op Luscombe as many of those that come to notice through Op Luscombe target busy commuter hubs. City officers are able to utilise Op Luscombe in any transport hub within the City.
Timescale funding required for	36 months.
What are the proposals criteria for success?	 A clear reduction in reports of begging provide ultimate rates of success.
	 A small number of individuals may be supported away from begging activity through effective interventions.
	- The initiative has been used by professional agencies as a 'push factor' into support, this is difficult to measure and may be more



	 measurable through qualitative evidence provided by service providers. Enhanced partnership working. A reduction in associated ASB such as drug dealing, drug using, street drinking, low level ASB complaints. Increased confidence in the community.
Officer(s) responsible for monitoring the spend	Chief Inspector Chris Hay.
Budget code/Account details for funds to be transferred.	Special segment code 'PLUS'
•	ill be required to provide quarterly reports on the progress of their funded will also provide a full report, detailing lessons learnt, upon its
SAFER CITY PARTNERSH	IP TEAM USE ONLY
Date received: 20/05/20	21 Checked by: Jillian Reid - ASB Coordinator
Approved: Yes	□No
Approval arrangement: _	
Approved by (CoL) 1: Val	eria Cadena- Community Safety Manager

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Approved by (CoLP) 2: Bill Duffy – Head of Sector Policing